# Fitch Rates Connecticut's \$450MM GO Bonds 'AA-'; Revises Outlook to Positive

Fitch Ratings - San Francisco - 30 May 2024: Fitch Ratings has assigned 'AA-' ratings to the following State of Connecticut general obligation (GO) bonds:

- --\$200 million Connecticut GO bonds (2024 Series D);
- --\$250 million Connecticut taxable GO bonds (2024 Series A).

The bonds are issued for the purpose of statewide capital programs.

The bonds are expected to be offered by negotiated sale the week of June 3. Par amounts are subject to change pending final sale.

In addition, Fitch has affirmed the following ratings:

- --Connecticut's Issuer Default Rating (IDR) at 'AA-';
- --Connecticut's outstanding GO bonds at 'AA-';
- --Capital Region Development Authority (CRDA, formerly known as the Capital City Economic Development Authority) appropriation-backed parking and energy fee revenue bonds 2004 series B and series 2018 refunding bonds at 'AA-';
- --University of Connecticut (UConn) GO bonds at 'AA-';
- --Connecticut Higher Education Supplemental Loan Authority (CHESLA) state supported revenue

bonds at 'A+';

--Connecticut Development Authority and Connecticut Innovations general fund obligation bonds at 'A+'.

The Rating Outlook has been revised to Positive from Stable.

The Outlook revision to Positive reflects Fitch's view that Connecticut is likely to see medium-term revenue growth at or slightly above Fitch's long-term expectations for national inflation, while the state maintains its renewed commitment to budgetary guardrails that constrain expenditure growth.

Connecticut's 'AA-' IDR reflects its superior gap-closing capacity, as well as its wealthy and diverse, yet slow-growing, economic profile. The rating also incorporates the state's elevated long-term liability burden, carrying costs and expenditure growth trends, most of which are likely to remain comparatively high over time.

The 'AA-' rating for the CRDA bonds reflects Fitch's view that the ultimate security for the bonds, the state's full faith and credit obligation to fulfill debt service commitments to the CRDA under the state contract without further legislative appropriation, should be considered pari passu to the state's GO bonds.

The 'AA-' rating for the UConn GO bonds is on par with Connecticut's 'AA-' IDR. Fitch considers the state's debt service commitment for the bonds (DSC) pari passu to the state's GO bonds, as the DSC appropriates principal and interest with the same statutory language as state GOs, requiring no further legislative approval.

The 'A+' rating on the CHESLA bonds is one notch below Connecticut's 'AA-' IDR, which reflects the state's pledge to fund the SCRF without further legislative approval. Although debt service for the bonds is deemed appropriated by statute, it is not appropriated in the same manner as GO bond debt service.

The 'A+' rating on the Connecticut Development Authority and Connecticut Innovations general fund obligation bonds is one notch below Connecticut's IDR, which reflects the state's pledge to fund the SCRF without requiring further legislative approval. Although debt service for the bonds is deemed appropriated by statute, it is not appropriated in the same manner as GO bond debt service.

#### **SECURITY**

The GO bonds are supported by the full faith and credit of the state pledged to payment of principal and interest.

The UConn bonds are a general obligation of UConn, additionally backed by a pledge of and lien

on a state of Connecticut debt service commitment for P&I, appropriated from the state's general fund without further legislative approval.

The CRDA bonds are special obligations of the CRDA (formerly known as the Capital City Economic Development Authority), primarily backed by a contract with the state of Connecticut for annual financial assistance in an amount equal to annual debt service on the bonds. The contract payments are appropriated without need for further legislative appropriation. Pledged revenues additionally consist of parking and energy fees associated with the convention center and Adriaen's Landing projects in the city of Hartford.

The CHESLA revenue bonds are special obligations of the authority backed by education loan repayments and a special capital reserve fund (SCRF) equal to maximum annual debt service. In the event of a draw on the fund, the state deems appropriated from its general fund, an amount necessary to replenish the SCRF.

The Connecticut Development Authority and Connecticut Innovations bonds are special obligations of the Connecticut Development Authority, payable solely from state general fund. Payments are deemed appropriated.

#### **KEY RATING DRIVERS**

#### Revenue Framework - 'a'

Absent tax policy changes, underlying revenues are expected to grow only modestly over time, consistent with the state's wealthy and diverse, but slow-growing, economic profile. The state has complete legal control over its revenue system through mechanisms such as base-broadening as well as the ability to levy new taxes and fees and to adjust rates.

#### **Expenditure Framework - 'aa'**

Connecticut's natural pace of spending growth is expected to marginally outpace revenue growth, despite recently extending robust budget controls for the next decade. The state has consistently demonstrated the ability to cover its comparatively high fixed costs, with more than a decade of full actuarial contributions to pensions supplemented by statutory additional pension payments from excess revenues. It benefits from the large degree of budgetary autonomy common to states.

#### Long-Term Liability Burden - 'a'

The state's long-term liability burden is elevated and among the highest for U.S. states, but still moderate relative to personal income. Net pension liabilities are a more significant burden, with the state carrying obligations for state retirees as well as for local school teachers. Other post-employment benefits (OPEB) also represent a significant liability, although one the state has been able to modify through benefits reduction.

#### **Operating Performance - 'aaa'**

Connecticut's robust fiscal resilience is bolstered by statutory mechanisms supporting accumulation of reserves including setting aside in the budget reserve fund (BRF) volatile revenue collections over specific thresholds and a required excess margin of revenues over budgeted spending. Budget management powers and sophisticated fiscal monitoring, including frequent revenue and budget forecasting, allow the state to quickly identify budget underperformance and address emerging gaps.

#### **RATING SENSITIVITIES**

## Factors that Could, Individually or Collectively, Lead to Negative Rating Action/ Downgrade

- -- Weakening of budget management policies and practices that materially amplifies structural challenges.
- -- Actions that elevate the state's liability burden closer to 40% or more of personal income.

## Factors that Could, Individually or Collectively, Lead to Positive Rating Action/ Upgrade

- -- Consistent economic or revenue growth at or above Fitch's long-term expectations for national inflation, while the state maintains its renewed commitment to budgetary guardrails that constrain expenditure growth.
- -- Material and sustained success in gradually lowering its elevated liability burden to less than 20% of personal income, while actively managing a comparatively high fixed-cost burden.

#### **PROFILE**

Connecticut's economy is anchored by a sophisticated, defense-related manufacturing sector; important finance and insurance sectors in Fairfield County and Hartford, respectively; health and education institutions; and tourism linked in part to Native American gaming in the southeast. Population growth in Connecticut, like much of the Northeast, is well below the U.S. average in recent decades. 2023 census data point to a modest 1.2% uptick since the 2010 census, stronger than recent annual estimates, but below the rates of several neighboring states and the nation overall.

## REFERENCES FOR SUBSTANTIALLY MATERIAL SOURCE CITED AS KEY DRIVER OF RATING

The principal sources of information used in the analysis are described in the Applicable Criteria.

#### **ESG Considerations**

The highest level of ESG credit relevance is a score of '3', unless otherwise disclosed in this section.

A score of '3' means ESG issues are credit-neutral or have only a minimal credit impact on the entity, either due to their nature or the way in which they are being managed by the entity. Fitch's ESG Relevance Scores are not inputs in the rating process; they are an observation on the relevance and materiality of ESG factors in the rating decision. For more information on Fitch's ESG Relevance Scores, visit https://www.fitchratings.com/topics/esg/products#esg-relevance-scores.

#### **Fitch Ratings Analysts**

#### **Bryan Quevedo**

Director
Primary Rating Analyst
+1 415 732 7576
Fitch Ratings, Inc. One Post Street Suite 900 San Francisco, CA 94104

#### **Douglas Offerman**

Senior Director
Secondary Rating Analyst
+1 212 908 0889

#### **Eric Kim**

Senior Director
Committee Chairperson
+1 212 908 0241

#### Media Contacts

#### Sandro Scenga

New York +1 212 908 0278 sandro.scenga@thefitchgroup.com

## **Rating Actions**

ENTITY/DEBT	RATING			RECOVERY	PRIOR
Connecticut, State of (CT) [General Government]	LT IDR	AA- •	Affirmed		AA- •
• Conne State of (CT) /Gener Obliga - Unlimi Tax/ 1 LT	ral LT tion	АА- •	Affirmed		AA- <b>O</b>
• Conne State of (CT) /Specia Capita Reserv Fund/ 1 LT	al LT I ve	A+ <b>•</b>	Affirmed		A+ <b>O</b>
• Conne State of (CT) /State Appro 1 LT	cticut,  LT  priation/	A+ <b>•</b>	Affirmed		A+ <b>0</b>

ENTITY/DEBT RATING		RECOVERY PRIOR
<ul> <li>Connecticut,         State         of         (CT) LT         /State         Contract/         1 LT</li> </ul>	AA- ● Affirmed	AA- •
• Connecticut, State of (CT) /UConn LT State Debt Service Commitment/ 1 LT	AA- <b>⊕</b> Affirmed	AA- •
RATINGS KEY OUTLOOK WATC	Н	
POSITIVE   ◆		
NEGATIVE		
EVOLVING • •		
STABLE •		

## Applicable Criteria

U.S. Public Finance State Governments and Territories Rating Criteria (pub.02 Apr 2024) (including rating assumption sensitivity)

#### **Applicable Models**

Numbers in parentheses accompanying applicable model(s) contain hyperlinks to criteria providing description of model(s).

FAST Econometric API - Fitch Analytical Stress Test Model, v3.0.0 (1)

#### Additional Disclosures

#### Solicitation Status

#### **Endorsement Status**

Connecticut, State of (CT) EU Endorsed, UK Endorsed

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